CBRN Agents Core Concepts

Dr Jean Pascal Zanders

The Trench

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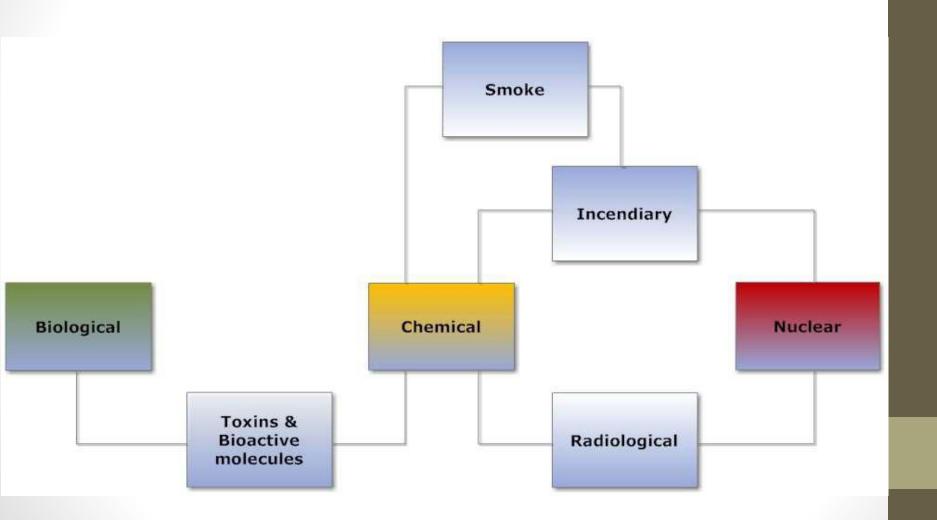
WIND

- What is the definition of a 'WMD'?
- I did not ask for an enumeration, so what is the definition of a 'WMD'?
- Does 'WMD' pose a challenge to your activities? Why / Why not?
- How does 'WMD' pose a challenge to your activities?

Core points to retain

- 'WMD' habitually comprises 4 distinct weapon categories
 - Chemical weapons
 - Biological weapons
 - Radiological weapons
 - Nuclear weapons
- 'WMD' has no internationally accepted legal definition
 - Each weapon category falls under a different (type of) legal regime
 - The respective legal regimes determine the *formal scope* of the weapon category
 - CW and BW formally defined in treaties (CWC; BTWC)
 - RW and NW lack universally accepted legal definitions

The CBRN spectrum



Understanding the spectrum - 1

Chemical weapons

- Ranges from irritants (e.g. lachrymatory agent) and incapacitants (e.g. BZ & fentanyl) to the most toxic nerve agents (e.g. sarin & VX) or toxins (e.g. ricin & saxitoxin)
- Core aspects of the CW definition in Chemical Weapons Convention:
 - Any toxic chemical which through its chemical action on life processes can cause death, temporary incapacitation or permanent harm to humans or animals (Plants not mentioned!)
 - Also covers precursors to such toxic chemicals
 - Delivery systems and specialised equipment
- CWC definition is based on the General Purpose Criterion
 - Covers past, present and future toxic substances
 - Does not distinguish methods of synthesis or whether an agent may be naturally occurring

Biological weapons

- Ranges from incapacitating agents (e.g. salmonella) to lethal ones (e.g. anthrax bacteria or smallpox virus) or toxins (= overlap with CWC)
- Core aspects of the BW definition in Biological and Toxin Weapons Convention:
 - Microbial or other biological agents, or toxins (human, animal and plants)
 - Weapons, equipment or means of delivery
 - Understanding evolves through common understandings reached at 5-yearly Review Conferences (e.g. inclusion of subcellular particles and bioactive molecules)
- BTWC definition is based on the General Purpose Criterion
 - Does not distinguish between origin or method of production
 - Covers any relevant development in synthetic biology, genetic engineering, etc.

Understanding the spectrum - 2

Radiological weapons

- Ranges from radioactive offal from hospitals or radiological centres to materials from the core of nuclear reactors
- No formal international legal definition; there may be definitions of radioactive materials in national (criminal, environmental, health, etc.) law
 - With a few exceptions, RW were never really considered as a military tool
 - Impact of terrorist action with RW is seen as limited, even though one cannot ignore psychological or economic consequences
 - Decontamination would be complex and potentially costly (also in view of public concerns)

Nuclear weapons

- Ranges from portable nuclear demolition charges to the 50Mt Vanya hydrogen bomb (Tsar Bomba)
- No universally accepted legal definition
 - Some definitions are included in regional Nuclear Weapon-Free Zones (but phrasing may differ)
 - Southeast Asia Nuclear Weapon-Free Zone Treaty and Treaty for the Prohibition of Nuclear Weapons in Latin America and the Caribbean define 'nuclear weapon'
 - African Nuclear Weapon Free Zone Treaty and South Pacific Nuclear Free Zone Treaty define 'nuclear explosive device'
 - Central Asian Nuclear-Weapon-Free Zone defines 'nuclear weapon or other nuclear explosive device'
 - Legality of NW possession essentially regulated via Nuclear Non-Proliferation Treaty
 - Equipment and materials regulated via Safeguards Agreements administered by the
 International Atomic Energy Agency (different treaty from NPT) to ensure their application
 to peaceful purposes
 - Nuclear Weapon States as defined under the NPT have a different legal status from Nonnuclear Weapon States

The dual-use concept

- A CBRN weapon is a 'single-use' technology
 - It has no other purpose than being a weapon
- CBRN weapon development often rests on 'dual-use' technology
 - The core question is: when is the 'single-use' stage reached in weapon development?
 - For example:
 - CWC places certain toxic chemicals and their precursors in Schedule 1, meaning that they
 have no other purpose than being a CW (= single use)
 - But what about other precursor chemicals of past warfare agents such as chlorine and phosgene?
 - Would you consider the '*Novichock*' agent used in an assassination attempt in the UK as single or dualuse in view of its absence in Schedule 1?
 - In contrast, the BTWC faces the problem that BW is the only arms category in which the
 active ingredient can be used for both attacking and defending the target
 - Activities in BW defence, protection and prophylaxis are permitted, but hardly distinguishable from BW offence
 - Raises questions about activities that may inadvertently contribute to BW development in the present and the future
 - RW: when radioactive source is fixed to an explosive device or upon release?
 - NW: when enrichment of nuclear fuel exceeds 20%?

Contexts for 'dual-use' debate

 Dual-use issues arise when the attempts to control a particular technology confront the non-military commercial and scientific interests in such technology

Disarmament

- Total ban on development, production and possession of a weapon and preparations for its use in warfare (BTWC, CWC)
- 'Dual-use' issue emerges when
 - Civilian facilities and installations need to be verified
 - Need to prevent the (inadvertent) assistance to development of banned weapon by another state or non-state entity
- Ban of weapon (= single-use technology) is central; control of dual-use technology supports that central goal

Non-proliferation

- Control of access to technologies that may contribute to undesired weapon development in another state or non-state entity
- Primary policy tool for weapon categories whose use in war or possession have not been wholly delegitimised (e.g., nuclear weapons, ballistic missiles)

How do these considerations affect your work?

- Consensus may exist about the prohibition of the weapon, but controversy exists about underlying technologies and processes because the final singlepurpose phase in the weapon development process may be difficult to establish
- Different threat perceptions among relevant societal constituencies (military, politicians, scientists, industry, etc.) may lead to different assessments of risks, and therefore of responsibilities
- Limited awareness about potential contribution of their activities to future weapon development exists among scientists and industry representatives



E-mail

jpzanders@the-trench.org